# Sample Habeas Petition – Board Denial

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11 12 13 14 15	LISA BUSTAMANTE,  Petitioner,  vs.  KIMBERLY HUGHES, Warden of the California Institution for Women	Case No.: Original Case No.: A081732)  PETITION FOR WRIT OF HABEAS CORPUS; MEMORANDUM OF POINTS AND AUTHORITIES
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PETITION FOR WRIT OF HABEAS CORPUS

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## PETITION FOR WRIT OF HABEAS CORPUS

#### I. INTRODUCTION

- 1. Petitioner Lisa Bustamante (hereinafter "Ms. Bustamante") has served more than 33 years in prison, well beyond her minimum eligible parole date of July 30, 1995, for killing Onyewuchi ChiChi Amaechi. (Ex. A, 2015 Parole Tr. and Decision, at 4.) Ms. Bustamante's actions on the day of the commitment offense were the culmination of a difficult childhood, inability to deal with grief, and a long-term addiction to heroin. She has spent the past two decades participating extensively in self-help groups, seeking out mental health treatment, strengthening her twenty-year commitment to sobriety, and expressing remorse for her actions.
- 2. On May 5, 2015, the California Board of Parole Hearings (hereinafter referred to as "The Board") denied Ms. Bustamante parole for three years. (*Id.* at 109.) The Board stated that Ms. Bustamante lacked insight into how drugs were a trigger for her commitment offense, that Ms. Bustamante could not identify dangerous situations, and that Ms. Bustamante needed to admit that her offense was gang related. (*Id* at 116, 118.)
- 3. There is no evidence in the record to support the Board's 2015 decision that Ms. Bustamante poses a current danger to society if released on parole. Ms. Bustamante has been a model inmate since 1997, having remained 115 disciplinary-free for nearly two decades and sober for twenty years. (*Id.* at 59-60, 62.) Ms. Bustamante has received significant supportive chronos for her release, including chronos from the Warden and Associate Warden of Valley State Prison for Women (hereinafter "VSPW") (Ex. G, Support Letter from Warden Gloria Henry, at 459.) She was also the co-founder of the Crossroads Youth Intervention program at VSPW. (Ex. A at 66-67.) The Board's decision denying parole was arbitrary and capricious, in violation of Ms. Bustamante's due process rights under the California Constitution.

#### II. PARTIES

4. Petitioner Lisa Bustamante is a prisoner of the State of California, unlawfully confined at the California Institution for Women ("CIW") in Corona, California. She is incarcerated at CIW, pursuant to her conviction in Los Angeles County Superior Court, Case No. A081732.

5. Respondent Kimberly Hughes is the warden of CIW. Warden Hughes is the legal custodian of Ms. Bustamante.

#### III. STATEMENT OF THE CASE

- 6. Petitioner is unlawfully incarcerated by her custodian, Warden Kimberley Hughes, pursuant to convictions for murder in the second degree, in violation of California Penal Code §187; robbery, in violation of California Penal Code §211; and three counts of assault by means of force likely to produce great bodily injury, in violation of California Penal Code §245(a); in Los Angeles County Superior Court, Case No. A081732. Ms. Bustamante was sentenced to 19 years-to-life in 1982.
- 7. Ms. Bustamante began serving her sentence on June 17, 1982. Ms. Bustamante became eligible for parole on July 30, 1995, over twenty years ago. The Board of Parole Hearings has denied Ms. Bustamante parole six times on June 30, 2003, January 31, 2005, December 20, 2007, February 25, 2009, February 23, 2012, and May 5, 2015.
  - 8. No administrative remedies are available to challenge the Board's decision.

#### IV. STATEMENT OF FACTS

## A. Background

- 9. Ms. Bustamante was born and raised in Los Angeles, California. (Ex. A at 26.) She is the youngest of five siblings and grew up surrounded by drug use and criminality. (*Id.* at 26-27; Ex. B, 2015 Parole Tr., Confidential Portion, at 167-68.) Throughout her childhood, Ms. Bustamante recalls seeing her brothers coming home after fights with bloody cuts and wounds. (*Id.* at 174.) During her youth, both of her parents were arrested for drug sales. (Ex. D, 1985-2015 Psychological Evaluations, at 247.) All three of Ms. Bustamante's brothers and her mother were addicted to heroin. (Ex. C, 2014 Parole Tr., at 202.)
- 10. Ms. Bustamante's brothers were all members of local street gangs in Venice, California. (*Id.* at 170.) Her family members were well known in the Los Angeles community for their leadership roles within the Mexican Mafia. (Ex. B at 141-42.) Ms. Bustamante grew up

surrounded by gang members and the gang culture. (*Id.*, Ex. C at 189-90.) She was taught to always look out for herself and to carry a knife for protection. (*Id.*, Ex. A at 43.)

- serving a prison term for second-degree murder. (Ex. A at 26-27.) Ms. Bustamante's mother provided for the family alone by working late night shifts and selling drugs to pay the bills. (Ex. C at 168-69, 228.) Ms. Bustamante was very young at the time and was afraid of being home alone at night while her mother worked. (*Id.* at 228.) She often called her brothers late at night and they told her to take a taxi to their apartment. (*Id.*) At her brother's apartment, she would see her brothers using and selling narcotics. (*Id.* at 228-29)
- 12. Ms. Bustamante's brothers were constantly in and out of prison for various offenses. (Ex. D at 240.) Ms. Bustamante remembers visiting her brothers in prison throughout her childhood. (Ex. A at 31-32.) During these visits she would cry, ask them to stop their behavior, and express her desire for them to come home. (*Id.*)
- 13. Ms. Bustamante began experimenting with drugs between the ages of twelve and thirteen. (Ex. D at 247.) She began smoking marijuana, sniffing paint fumes, and using "downer" pills occasionally at this time. (*Id.*) She also tried PCP when she was sixteen, but did not use the drug very often. (*Id.*)
- 14. Ms. Bustamante also began skipping school in sixth grade and dropped out in seventh grade when she became pregnant. (Ex. D at 248, Ex. C at 172-73.) Ms. Bustamante began dating the father of her child, Oscar Casillas, when she was only thirteen and became pregnant at fourteen. (Ex. D at 248.) After learning of the pregnancy, Ms. Bustamante's mother took the two of them to Mexico to get married. (*Id.*) At the age of fifteen, Ms. Bustamante gave birth to a son. (*Id.*)
- 15. After having her son, Ms. Bustamante and her husband began a life together in an apartment in Los Angeles, California. (Ex. C at 174, 229.) Later, Ms. Bustamante's mother asked them to move into the family home. (*Id.* at 174.) After moving back home, Ms. Bustamante's husband began using heroin and became addicted. (*Id.* at 229.) Ms. Bustamante

first tried heroin at the age of sixteen out of curiosity, but her use was not yet habitual. (*Id.* at 171, 174.) Ms. Bustamante blamed her family for her husband's addiction. (*Id.*) Ms. Bustamante was only seventeen-years-old when her husband died of a heroin overdose. (Ex. D at 248.)

- 16. Ms. Bustamante cites her husband's death as the beginning of a downward spiral that would eventually lead to her commitment offense. (Ex. C at 174.) To cope with her husband's death, Ms. Bustamante buried herself in heroin. (*Id.* at 175.) In her 2014 Board hearing she stated, "I just said, heck with it, I don't care about anything. I didn't care if I lived or died." (Ex. C at 175) Although she had tried various drugs, her use was never habitual until her husband passed away. (*Id.*)
- 17. Between the ages of eighteen to twenty-one, Ms. Bustamante associated with members of street gangs. (Ex. D at 249.) Her interactions with gang members included attending their social gatherings, drinking, and using narcotics. (Ex. A at 29.)
- 18. At the age of twenty-one, Ms. Bustamante moved in with her boyfriend, Barney Lopez. (Ex. D at 248.) Mr. Lopez was a heroin user and a member of a Venice street gang. (*Id.*, Ex. A at 45-46.) The commitment offense occurred shortly after Ms. Bustamante moved in with Mr. Lopez. (Ex. D at 248.)

#### **B.** Commitment Offense

- 19. On November 30, 1980, Ms. Bustamante and her boyfriend, Barney Lopez, drove to Venice, California. (Ex. A at 40.) He dropped Ms. Bustamante off at her friend's house. (*Id.*) While he was gone, Ms. Bustamante and her friend, Nora Massie, began taking Valium, and drinking alcohol. (*Id.*) Mr. Lopez then returned and the three of them went to buy some heroin. (*Id.*)
- 20. On their way back from buying heroin, they stopped at McDonald's. (*Id.*) Ms. Massie and Ms. Bustamante went into the McDonald's restroom to use the heroin. (*Id.*) Katherine Metcalf, a customer at the McDonald's, attempted to use the restroom and began knocking on the door. (*Id.*, Ex. D at 256.) Ms. Bustamante responding by yelling "just a minute," but Ms. Metcalf knocked again a little louder. (Ex. A at 40.) Ms. Bustamante became

agitated, swung the door open, and said, "Can't you see somebody's in here?" (*Id.*) When Ms. Metcalf said she was going to get the manager, Ms. Bustamante then struck her in the face and the two fell to the ground. (*Id.*) A witness, Thomas Lamb, attempted to intervene but Mr. Lopez took a baseball bat from his trunk and struck Mr. Lamb in the head and face. (*Id.* at 41, Ex. C at 185.) Ms. Bustamante, Mr. Lopez, and Ms. Massie left the scene. (Ex. A at 41.)

- 21. Ms. Bustamante and her codefendants purchased more heroin and stopped at a gas station so Ms. Bustamante could use it. (*Id.*) The group was also drinking throughout the night and eventually arrived at a 7-11 convenience store in the early morning hours of December 1, 1980. (*Id.*, Ex. D at 256-57.) Leon Harris, the store clerk, and Chi-Chi Amaechi, the store security guard were inside the store. (Ex. E, People v. Bustamante, 2d Crim. No. 42698, slip. op. (Cal. Ct. App. June 20, 1985), at 306.) Mr. Harris noticed Mr. Lopez's car pull up next to his and that Mr. Lopez's car door appeared to be touching Mr. Harris' car. (*Id.*) An argument erupted between Mr. Lopez and Mr. Harris. (*Id.* at 307.) Mr. Amaechi stepped outside to bring some calm to the situation. (*Id.*) Mr. Lopez then began arguing with Mr. Amaechi and the argument escalated into a physical fight. (*Id.*) The two of them ended up on the ground. (*Id.*)
- 22. Ms. Bustamante saw Mr. Amaechi on top of her boyfriend and became angry. (Ex. A at 42.) She rushed over to Mr. Lopez's side and stabbed Mr. Amaechi twice in the chest. (*Id.*)
- 23. Mr. Harris and Mr. Amaechi retreated into the store where Ms. Bustamante, Ms. Massie, and Mr. Lopez followed. (Ex. E at 307.) Mr. Lopez brought his bat into the store and began breaking windows while Ms. Bustamante and Ms. Massie threw things off the shelves. (*Id.*) Ms. Bustamante and Ms. Massie threw the cash register on the floor and collected the money inside. (*Id.* at 308.)
- 24. Ms. Bustamante and her codefendants fled the scene. (*Id.*) Mr. Amaechi was pronounced dead by paramedics who arrived at the store minutes after the incident. (*Id.*) Police caught Ms. Bustamante, Mr. Lopez, and Ms. Massie within a few minutes of their escape. (*Id.*)

## C. Post-Commitment Rehabilitation and Programming

25. Although Ms. Bustamante had a poor post-conviction record when she began serving her sentence, in 1995, she made the decision to change her behavior and begin her road to recovery. (Ex. A at 62.) Her son, Oscar Casillas, came to visit her in prison in 1995, he was aware of her poor disciplinary record at the time and of her drug use. (*Id.*) He asked her, "When is it going to stop?" (*Id.*) Ms. Bustamante promised her son she was going to change her life and she kept that promise. (*Id.* at 62-63.) Ms. Bustamante was then transferred to a new prison, Valley State Prison for Women, and dramatically changed her life by becoming sober, staying disciplinary free, and meaningfully engaging in programming. (*Id.* at 62-63, 69-70.)

#### 1. *Sobriety*

- 26. Ms. Bustamante has been sober for over two decades, using heroin for the last time in 1995. (Ex. C at 176.) This stands in stark contrast to Ms. Bustamante's behavior prior to 1995, which includes several 115's for using heroin. (Ex. A at 60.) Ms. Bustamante was also found guilty of three in-prison convictions, one for possession of heroin, and two for possession of drug paraphernalia. (Ex. A at 32.) She also sold narcotics in the institution prior to 1995 to support her own drug habit. (Ex. C at 194-95.)
- 27. Since 1995, Ms. Bustamante has not only remained sober but has also been actively involved in Narcotics Anonymous ("NA") and Co-Dependents Anonymous ("CODA"). (Ex. C at 178.) Ms. Bustamante has consistently attended NA and CODA for the last twenty-one years and has been able to identify both her internal and external triggers of substance abuse. (Ex. A at 38.) Ms. Bustamante now understands her triggers for substance abuse to be her grieving, her family history, and negative associations. (Ex. D at 241, Ex. F, 2014 and 2015 Parole Hr'g Exhibits, at 341.) She has put together a detailed relapse prevention plan to maintain her sobriety outside prison. (Ex. F.) Her relapse prevention plan identifies all of her substance abuse triggers, includes the use of an NA sponsor, staying away from other drug users, and contains several positive, pro-social contacts for Ms. Bustamante to maintain a healthy lifestyle. (*Id.* at 340-46.)

28.

stated that, "Ms. Bustamante described an understanding of the role drugs and alcohol played in the life crime and her problems while incarcerated, and stated that she realizes she must abstain from drugs and alcohol. (Ex. D at 241.) She described both internal and external triggers to relapse, such as 'grief or losing someone,' as well as, going back to her old neighborhood, seeing old friends or being around drugs." (*Id.*) Ms. Bustamante further explained that the reason drugs helped her cope with the grief of losing her husband was because they allowed her to be numb. (*Id.*) Ms. Bustamante was able to explain her relapse prevention plan to the evaluator who wrote, "Her relapse prevention plan consists of calling her sponsor if she experiences a trigger, going to regular meetings, going to church and sharing her testimony." (*Id.*)

In her most recent psychological evaluation, dated April 13, 2015, the evaluator

#### 2. <u>Behavior</u>

- 29. Ms. Bustamante has been disciplinary-free for 18 years. (Ex. A 59-60.) Although Ms. Bustamante was given thirty-nine disciplinary CDCR 115's over her first fifteen years in prison, her last 115 was in May of 1997. (*Id.*) In 2014, the Board commended Ms. Bustamante for transforming her behavior and remaining disciplinary free for nearly two decades. (Ex. C at 221.)
- 30. Ms. Bustamante has institutional support for her release from many correctional officers and even a support letter from the former Warden of Valley State Prison for Women. (Ex. A at 69-70.) Warden Gloria A. Henry described Ms. Bustamante's behavior when she entered custody as being a long way from that of a model inmate. (Ex. G at 459.) Ms. Henry said that Ms. Bustamante has grown today, is a mature woman, has come to terms with her past, has been disciplinary and drug free since 1997, has participated in various self-help programs, has helped young lifers make a positive transition into prison, and concluded the letter by stating that Ms. Bustamante will pose a minimal risk to the community and should be granted parole. (*Id.*)
- 31. Several correctional officers, lieutenants, and an Associate Warden have all commended Ms. Bustamante for being a model inmate in laudatory chronos. (*See* Ex. H,

Laudatory Chronos.) Correctional Officer Sharp opined that he believes Ms. Bustamante stabilizes the housing unit with her positive and pleasant demeanor and shows respect and professionalism towards staff. (*Id.* at 476.) Correctional Lieutenant Tony Martinez commented on Ms. Bustamante's leadership role in the institution, stating that some of her notable achievements as a member of the Woman's Advisory Council ("WAC") have been assisting in the implementation of Narcotic Anonymous, initiating the Long Termer's Organization, assisting with the Self Help Program, funding raising for Victim Services of Madera County, and cofounding Crossroads, a youth intervention program. (*Id.* at 466.)

## 3. <u>Youth Mentorship</u>

- 32. Lieutenant Moreno described Ms. Bustamante's initiative in founding the Crossroads program in a laudatory chrono. (*Id.* at 460.) He stated it was a pleasure working with Ms. Bustamante to put the project together and that she contributed a considerable amount of her personal time to research, type, and prepare the project proposal. (*Id.*) The program they created together brought troubled youth from local schools, juvenile facilities, recovery homes, and community groups to prison for presentations by inmate speakers. (*Id.*) The program aimed to prevent teens from being involved with criminal, gang, and substance abuse activities. (*Id.*)
- 33. Ms. Bustamante's program was featured on an episode of A&E's "Beyond Scared Straight." (Ex. F at 380.) Ms. Bustamante has a letter of thanks from the show's Producer, along with a thank you letter from a high school teacher who showed the program to her students. (*Id.* at 380-81.) Ms. Bustamante also presented the Board with letters from Wesley Davis Jr., a community counselor, and Manuel Reyes, an Officer with the Soledad Police Department, both of whom personally supported Ms. Bustamante's release based on their interaction with her over the many years that she conducted the Crossroads program. (*Id.* at 378-79.)

#### 4. *Programming*

34. Ms. Bustamante participates in numerous self-help groups and organizations specifically tailored to address her past difficulties with anger management, drug abuse, and negative associations. Ms. Bustamante has taken programs within the categories of Substance

Abuse, Choice Theory, Alternatives to Violence, insight programs, inmate leadership, and community service. (*See* Ex. F 397-420.) These programs include Narcotics Anonymous, Alcoholics Anonymous, Co-Dependents Anonymous, Choice Theory, Alternatives to Violence, A Place Called Self, Twelve Steps – A Spiritual Journey, Restorative Justice – Victim Impact, Relapse Prevention Seminar, the Victim Offender Education Group, Accountability Workshop and Restorative Education Program, the Long Termer's Organization, Toastmasters, the Compass Class, and the Pathways to Hope Dog Training Program. (*Id.*)

#### 5. <u>Education</u>

35. Despite having a TABE score of only 5.2, Ms. Bustamante has strived diligently to pass the GED. (Ex. A at 10, 61.) Ms. Bustamante's GED instructor wrote to the Board on November 6, 2014, stating that Ms. Bustamante has been attending her GED class daily and puts forth her best effort to learn, but she experiences trouble with the math portion of the GED. (Ex. F at 373.) Ms. Bustamante has also passed three college courses she took with Coastline Community College in "Health 100", "Business 100", and "Succeeding in College." (*Id.* at 433-36.)

#### 6. Employment and Skills

36. Ms. Bustamante has fifteen years of work experience with PIA Optical. (Ex. A at 63-64.) During that time, Ms. Bustamante has completed certificates of proficiency as an Ophthalmic Lab Technician, Ophthalmic Lens Inspector, Ophthalmic Laboratory Technician, Precision Lens Centerer, Edger and Polisher, General Inspector, and as an Optician. (*Id.* at 97-102.) She has favorable work evaluations and a letter of support from PIA Superintendent Nick Stanbury, explaining that Ms. Bustamante has the ability to work in any department within the Optical Lab and marketable job skills that will translate into a real world work environment. (Ex. D at 258-59, Ex. F at 457.)

#### 7. Psychological Evaluations

37. Since 2000, Ms. Bustamante has participated in six psychological evaluations. (*See* Ex. D.) All six evaluations concluded that Ms. Bustamante would not pose an unreasonable

risk of harm in the free community and that her risk level is below average for the incarcerated population. (*Id.*)

- 38. In 2000, Dr. Melinda A. Hardy concluded that Ms. Bustamante's violence potential in the free community would be less than average due to increased maturity, sobriety, lack of desire to use drugs, and Ms. Bustamante's motivation to reestablish ties with her son and his family. (*Id.* at 289.) Dr. Hardy further stated that Ms. Bustamante appeared to have successfully dealt with many of the personality traits and substance abuse issues that led to her involvement in this crime. (*Id.* at 290.)
- 39. In 2004, Dr. Eric D. Kunkel found that Ms. Bustamante's risk to the community was "very low," and that her "risk to the community is well below average." (*Id.* at 283.) In reaching this conclusion, Dr. Kunkel stated that he predicted a good parole outcome because Ms. Bustamante had remained sober for nearly ten years and her antisocial behavior had fallen away. (*Id.*) He stated that it is very unlikely that Ms. Bustamante will ever commit another crime and that she is an excellent candidate for parole. (*Id.*) Dr. Kunkel said, "When released she will reintegrate into the community and her family," and "There is the highest probability of parole success." (*Id.* at 284.) Dr. Kunkel concluded that because heroin addiction was the major determinate in Ms. Bustamante's crime, her sobriety is predictive of a positive parole outcome. (*Id.* at 283.)
- 40. In 2006, Dr. Schulte concluded that Ms. Bustamante's threat level is not only less than that of an ordinary inmate but also less than that of an ordinary citizen. (*Id.* at 280.) The evaluator noted the strong support Ms. Bustamante received from CDCR staff and Warden Gloria Henry. (*Id.*) Dr. Schulte stated that Ms. Bustamante had taken responsibility for her crime, was visibly troubled when discussing the victim, and had successfully ameliorated the issues that caused her substance abuse. (*Id.* at 281.) The report stated that Ms. Bustamante's maturity and deliberate changes in her value system contributed to her ability to remain sober and disciplinary-free. (*Id.*) He also stated that Ms. Bustamante's commitment to the Crossroad's program demonstrated her ability to accomplish complicated goals. (*Id.*) Dr. Schulte found that

Ms. Bustamante had replaced her self-destructive drug addiction with empathy for others and is committed to helping people in her environment. (*Id.*)

- 41. In 2008, Dr. Sara Bowerman found that Ms. Bustamante posed a low-moderate risk of reoffending. (*Id.* 276.) Primary considerations for this risk level were insight, positive work history, Ms. Bustamante's commitment to self-help programming, detailed parole plans, and marketable job skills. (*Id.*) The evaluator noted that Ms. Bustamante's score was elevated by historical factors like her history of substance abuse. (*Id.* at 274.) But the evaluator also noted that Ms. Bustamante had a track record of eleven years of good behavior at the time, which indicated that Ms. Bustamante was likely to abide by the terms of her parole if released. (*Id.*) Dr. Bowerman commended Ms. Bustamante on her drug-free and disciplinary-free behavior, but stated that this could not alter the impact of her history on the scoring instrument. (*Id.*) The evaluator stated that while Ms. Bustamante had identified how drugs played a role in her offense, she needed to develop insight into her personal triggers of substance abuse. (*Id.*)
- 42. In 2011, Dr. Line Brynjulfsen opined that MS. Bustamante posed a low-moderate, or slightly elevated violence potential. (*Id.* at 261.) This assessment was once again based on historical factors including Ms. Bustamante's juvenile convictions, disciplinary write-ups, contact with family members with a criminal history, and substance abuse. (*Id.* at 259-260.) Ms. Bustamante's score was also moderately elevated because the evaluator believed she did not understand her internal triggers of substance abuse and needed to admit to her past proclivity for violence. (*Id.* at 261.) The evaluator also stated,

"In many ways, Ms. Bustamante presented with discernable insight and remorse. For instance, she was able to express an understanding of at least some of the contributing and consequent factors of her commitment of the life crime. She has engaged in years of self help and treatment activities to address her criminogenic needs and high risks. She accepted responsibility for the murder of the victim and verbalized contrition. Moreover, the inmate acknowledged a history of substance abuse problems, did not appear to minimize their extent, and was well able to list some of the external triggers of her substance use. She evidenced "insight" into her personality characteristics, strengths and weaknesses, and characterological and behavioral changes she has made over time."

(*Id.* at 258.)

(*Id*.)

43. In 2015, Dr. Larmer found that Ms. Bustamante had developed additional insight into the causal factors of the life crime. (*Id.* at 240.) In the evaluation, Ms. Bustamante demonstrated an understanding of the role drugs played in her life crime and her early behavior while incarcerated. (*Id.* at 241.) Importantly the clinician noted that, "She described both internal and external triggers to relapse, such as 'grief or losing someone,' as well as, going back to her old neighborhood, seeing old friends or being around drugs." (*Id.*) Further, Ms. Bustamante told Dr. Larmer that her sister had recently passed away and Ms. Bustamante began using the Mental Health Services Delivery System as a way to cope with grief. (*Id.*) Ms. Bustamante stated that, "I have healthy friendships. I cry on their shoulders and they said 'it's OK to cry.' Before I was a closed rock and didn't show my feelings; I just stuffed them." (*Id.*) Dr. Larmer concluded,

"There have been some improvements in Ms. Bustamante's psychological functioning and self- understanding since the 2011 CRA. She is reflective of the psychological, situational and environmental factors which contributed to the life crime. She continues to demonstrate remorse for her crime and other antisocial behaviors, and expressed empathy for the victim and his family. She demonstrated an understanding of the factors which contributed to her substance abuse problems, and has developed a relapse prevention plan."

D. Ms. Bustamante's May 5, 2015 Parole Hearing

- 44. Ms. Bustamante's most recent parole consideration hearing was held on May 5, 2015. (Ex. A.) The Board denied Ms. Bustamante parole for three years, reasoning that she lacked sufficient insight into the causative factors of her crime. (*Id.* at 116.) The Board stated, "she has yet to develop what we regard as an adequate understanding of what led to her involvement in the murder itself," and went on to say that Ms. Bustamante needed to admit her life crime was narcotics-related, acknowledge her life crime was gang-related, learn how to identify situations that may draw her back into criminality, and recognize where danger lies. (*Id.* at 116-118.)
- 45. The Board concluded that Ms. Bustamante and her crime partners were collecting drug debts that morning; one of her crime partners was an active gang member; their behavior

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(*Id*.)

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that night was "gang-like," and thus Ms. Bustamante's failure to admit that her motive for the crime was gang-related rendered her a current danger. (Id. at 116-117.) The Board relied on Ms. Bustamante's admission at the hearing that Lopez may have been collecting money earlier that day, "We went down to Venice because he was going to collect some money or it was drugs and he dropped me off at one of my friend's house." (*Id.* at 40.)

- 46. Ms. Bustamante admitted and discussed her motives for participating in the crime. She stated she had learned violence and anti-social behavior from her family, she was high on heroin, and she was afraid of losing another man that she loved. (*Id.* at 43, 35, 71.)
- 47. In its decision, the Board stated, "The Panel is not necessarily suggesting that Ms. Bustamante is likely, when paroled, and we believe she will parole, become involved in a -- in a stabbing or something of that nature," but that they felt Ms. Bustamante will be required to make difficult decisions and needs to understand when gangs or drugs are involved. (*Id.* at 117.)
- 48. The Board focused on three visits Ms. Bustamante had with a woman named Beatrice Jauregui, who was sent to visit Ms. Bustamante by Ms. Bustamante's brother who is incarcerated in federal prison. (Ex. B at 140.) Ms. Bustamante testified that the reason Ms. Jauregui came to visit was because Ms. Bustamante had not been communicating with her brother. (*Id.* at 141.) At her hearing Ms. Bustamante stated that she told Ms. Jauregui to tell her brother,
  - "And I just told her, you know, 'You let him know, if he's going to continue down that road, I want nothing to do with him. I love him, he's my family, but I can't -- I can't be around him. Not while he's still doing whatever he's doing.' And the same thing with my father. My son and my grandchildren are my priority. That is number one in my life today.

The Board, in reaching its decision, relied on this visit as evidence that Ms. Bustamante could not identify situations likely to draw her back into criminality. (Ex. A at 118-119.)

49. Despite the Board stating that Ms. Bustamante does not regard the murder of Mr. Amaechi as being narcotics related, Ms. Bustamante in the hearing stated,

## California. contents to be true.

## **VERIFICATION**

I, Michael J. Brennan, declare as follows:

I am an attorney admitted to practice law in the State of California. I represent Ms. Lisa Bustamante, who is confined in the California Institution for Women in Corona, California.

I am authorized to file this Petition for Writ of Habeas Corpus on Ms.

Bustamante's behalf. I make this verification because Ms. Bustamante is incarcerated in a county that is different from that of my law office. I have read the petition and know the contents to be true.

I certify under penalty of perjury that the foregoing is true and correct and that this declaration was executed on \_\_\_\_\_\_\_, 2016.

Michael J. Brennan

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## MEMORANDUM OF POINTS AND AUTHORITIES

### I. INTRODUCTION

The decision of the Board of Parole Hearings to deny Ms. Bustamante parole is arbitrary and capricious because the Board failed to establish "some evidence" indicating that Ms. Bustamante currently poses an unreasonable risk of danger to society. California law requires "some evidence" that a parole applicant *currently* poses an unreasonable risk of danger to society to justify denying parole. *In re Lawrence*, 44 Cal. 4th 1181, 1207 (2008). Absent such evidence, parole must be granted. *See id.* at 1210. Because Ms. Bustamante's record contains no such evidence, the Board's denial of parole is arbitrary and capricious in violation of the due process clauses of the California Constitution.

The Board erred in concluding that Ms. Bustamante presents an unreasonable risk of danger to society for the following reasons: 1) the Board failed to consider the entire record when it concluded that Ms. Bustamante did not consider narcotics to be a causative factor in her commitment offense, 2) the Board arbitrarily rejected the causative factors Ms. Bustamante identified in her commitment offense and its finding of a lack of insight fails to provide "some evidence" of current dangerousness in light of the full record, and 3) there is no evidence to support the Board's finding that Ms. Bustamante is currently dangerous based upon her visits with Beatrice Jauregui. Because the record does not contain the requisite "some evidence" demonstrating that Ms. Bustamante poses an unreasonable risk of danger to society, she is entitled to habeas relief under the due process clauses of the California Constitution.

# II. THE BOARD'S DENIAL OF PAROLE IS ARBITRARY AND CAPRICIOUS IN VIOLATION OF MS. BUSTAMANTE'S DUE PROCESS RIGHTS UNDER THE CALIFORNIA CONSTITUTION

A. California Statutes and Due Process Require Some Evidence of Current Dangerousness in Order to Support a Parole Denial.

The Board violated Ms. Bustamante's due process rights under the California Constitution when it denied Ms. Bustamante parole at her 2015 hearing. Article I, Section 7(a) of the California Constitution guarantees that every person shall be afforded due process of law. Cal. Const. art. I, § 7(a). The California Penal Code and the corresponding regulations that

govern the Board's parole decision create a liberty interest that is protected by due process. *In re Rosenkrantz*, 29 Cal. 4th 616, 660 (2002); *In re Powell*, 45 Cal. 3d 894, 911 (1988). The California Supreme Court recognized that this liberty interest "cannot exist in any practical sense without a remedy against its abrogation." *Lawrence*, 44 Cal. 4th at 1205 (quoting *Rosenkrantz*, 29 Cal. 4th at 664). Parole applicants are entitled to "constitutionally adequate and meaningful review" of parole decisions for "some evidence" to support the conclusion that the inmate is unsuitable for parole because he or she is currently dangerous. *Lawrence*, 44 Cal. 4th at 1205.

The Board is required to set a release date for a parole applicant within one year of her minimum eligible parole date and may deny parole only if it determines that public safety requires a longer period of incarceration. Cal. Pen. Code § 3041(a)-(b) (2015). The California Code of Regulations sets forth the factors that the Board may consider in carrying out the mandate of the statute. Cal. Code Regs. tit. 15, § 2402 (2015). Under the statutes and regulations, the core consideration when assessing the inmate's current dangerousness is "public safety." *Lawrence*, 44 Cal. 4th at 1205 (quoting *Rosenkrantz*, 29 Cal. 4th at 655). The Board is limited to identifying and weighing the "factors relevant to predicting whether the inmate will be able to live in society without committing additional antisocial acts." *Lawrence*, 44 Cal. 4th at 1205-06 (citations omitted).

"[B]ecause the paramount consideration for both the Board and the Governor under the governing statutes is whether the inmate currently poses a threat to public safety, and because the inmate's due process interest in parole mandates a meaningful review of a decision denying parole, the proper articulation of the standard of review is whether there exists 'some evidence' demonstrating that an inmate poses a current threat to public safety, *rather than merely some* evidence suggesting the existence of a statutory factor of unsuitability." In re Prather, 50 Cal. 4th 238 (2010) (citing *Lawrence*, 44 Cal. 4th at 1219) (emphasis added).

In Ms. Bustamante's case, there is no evidence in the record to support the Board's conclusion that Ms. Bustamante poses a current risk of danger to the public; instead, the Board's decision is based on what *In re Prather* sought to prevent: using the alleged presence of

unsuitability factors, in and of themselves, to deny parole. *In re Prather*, 50 Cal. 4th 238 (2010). Here, the Board denied parole to Ms. Bustamante due to (1) an alleged lack of insight, and (2) an alleged inability to foresee dangerous situations.

In its decision, when articulating that they believed Ms. Bustamante lacked insight and an ability to foresee danger, the Board stated, "The Panel is not necessarily suggesting that Ms. Bustamante is likely, when paroled, and we believe she will parole, become involved in a -- in a stabbing or something of that nature." (Ex. A at 117.) Here the Board plainly violated the intent of *In re Prather*, as it denied Ms. Bustamante on these very same unsuitability factors while clearly articulating that it did not believe Ms. Bustamante posed a risk of danger in the free community. 50 Cal. 4th 238 (2010). *In re Prather* bars the Board from denying parole solely based on the presence of unsuitability factors in and of themselves, which is precisely what occurred in this case. *Id*.

B. The Board Failed to Properly Consider Ms. Bustamante's Record of Substance Abuse Programming, Psychological Evaluations, and Hearing Testimony when it determined that Ms. Bustamante did not consider her Commitment Offense to be Narcotics Related

In making a decision to deny parole, the Board must meaningfully consider all factors tending to show suitability. *In re Stoneroad*, 215 Cal. App. 4th 596, 624 (2013). In *In re Stoneroad*, the court determined that even though the Board mentioned a prisoner's rehabilitative programming, educational and vocational achievements, disciplinary-free time in prison, and honesty during his hearing, the Board did not adequately consider these relevant suitability factors when it denied parole. *Id.* Mere recitation of factors tending to show suitability is insufficient, and "represents not just a failure to undertake the 'individualized consideration of all relevant factors' mandated by the Supreme Court more than a decade ago, but offends [the Board's] own regulations." *Id.* at 624 (citing *In re Rosenkrantz*, 29 Cal. 4th 616, 655 (2002).

In *In re Stoneroad*, the court rejected the Board's finding that Stoneroad was unsuitable for parole because there was purportedly "some evidence" of current dangerousness. See *In re Stoneroad*, 215 Cal. App. 4th 596. Stoneroad's most recent psychological evaluation noted "Mr. Stoneroad presents a low risk for violence in the free community." *Id.* at 648. However, when

denying Stoneroad parole, the Board failed to mention any of his psychological evaluations. The court stated that "Psychological evaluations . . . discuss the application [to the prisoner] of many of the regulatory factors [showing suitability for parole]. These evaluations are required to be made by the Board's own regulations, and are painstakingly prepared by licensed professionals designated and paid by the Board. The Board's disregard of the regulatory factors and the psychological evaluations is unexplained, unjustified, and indeed disturbing." *Id.* at 624, *See* Cal. Code Regs., tit. 15, § 2240 (2015).

Despite the great weight of the evidence demonstrating that Ms. Bustamante not only understood narcotics to be a causative factor in her crime, but also understood her internal and external triggers of substance abuse, the Board concluded that Ms. Bustamante did not understand what led to her involvement with the crime and specifically did not consider the crime to be narcotics related. (Ex. A at 116.) As in *In re Stoneroad*, the Board at Ms. Bustamante's 2015 hearing merely mentioned Ms. Bustamante's twenty-year sobriety, relapse prevention plan, two decades of comprehensive substance abuse programming, and supportive psychological evaluations but did not consider these factors in making its decision. 215 Cal. App. 4th 596. The Board's statement that, "specifically Ms. Bustamante indicated today that she did not regard the murder of Mr. Amechie as being narcotics related," stands in stark contrast to both what was contained in the record and what Ms. Bustamante testified to at the hearing. (Ex. A at 116.)

In an effort to justify the denial of parole, the Board ignored substantial evidence in the record. First and foremost, Ms. Bustamante acknowledged in her 2015 hearing that the offense was narcotics related,

"Inmate Bustamante: My sobriety means a lot and I'm not going to, how do you say it, fall off the wagon. *Because of me being on drugs that night, I took someone's life.* And I'm not going to go back to that. I refuse to.

Deputy Commissioner Wagner: Excellent. I have nothing further. I would return to the Chair at this time."

(Ex. A at 71) (emphasis added).

Further, testimony at this hearing demonstrates her understanding of this trigger and

seeking out programming to address it. (*See* Ex. C, Ex. A.) At her 2015 hearing, Ms. Bustamante not only acknowledged that drug use was a causative factor of her commitment offense, but also described grief as an internal trigger for substance abuse. (Ex. A at 59.) Ms. Bustamante described the loss of her husband as the reason she began burying herself in drugs. (*Id.* at 30.) She stated, "I turned to that to cover up my pain and my hurt of losing him and I continued using when I came to prison." (*Id.*) Ignoring evidence in the record constitutes a mistake of fact and law.

Ms. Bustamante's 2012 Comprehensive Psychological Evaluation clearly states,

"Ms. Bustamante currently reported that she believes the contributing factors to her commission of the life crime included her long-standing drug addiction, being under the influence of substances at the time of the crime ('I was not in my right state of mind.')"

(Ex. D at 257.)

Further, Ms. Bustamante's 2015 Subsequent Risk Assessment was conducted less than a month before her 2015 hearing. (*Id.* at 237.) The 2015 Risk Assessment stated that Ms. Bustamante had developed additional insight into the causal factors of the life crime since her 2012 evaluation. (*Id.* at 240.) In the evaluation, Ms. Bustamante demonstrated an understanding of the role drugs played in her life crime and her early behavior while incarcerated. (*Id.* at 241.) Importantly, the clinician noted that, "She described both internal and external triggers to relapse, such as 'grief or losing someone,' as well as, going back to her old neighborhood, seeing old friends or being around drugs." (*Id.*) The Boards failure to adequately consider Ms. Bustamante's psychological evaluations is a clearly a violation of *In re Stoneroad*, and, as it was in that case, here it is unexplained, unjustified, and indeed disturbing. 215 Cal. App. 4th at 624.

The record at Ms. Bustamante's 2015 hearing included, NA programming chronos spanning twenty years, a Relapse Prevention Plan with NA sponsors, an Insight Statement stating that drug abuse triggered this offense and describing Ms. Bustamante's internal triggers for drug abuse such as unresolved grief, and psychological evaluations demonstrating Ms. Bustamante's understanding of her drug abuse triggers. (Ex. F)

In reaching its conclusion that Ms. Bustamante does not regard her commitment offense

as being narcotics related, the Board appears to have relied on the following exchange,

"PRESIDING COMMISSIONER LABAHN: So when you think back to the murder of Mr. Amechie, do you believe it was in any way narcotics related? Do you believe narcotics played any role in that murder?

INMATE BUSTAMANTE: I was on a lot of drugs and when I look back now it's very painful because I pray for -- I've prayed for my victim and I've worked on myself to really understand what happened that night. And I realize that I have caused a horrible crime that night and caused a lot of pain to a lot of people and to my community."

(Ex. A at 56.)

While in this particular exchange, Ms. Bustamante did not affirmatively say her offense was narcotics related, she admitted to being under the influence of narcotics and later in her hearing directly stated that she took someone's life because of being on drugs. (*Id.* at 71.) The Board seems to have considered this statement in a vacuum, as a denial that narcotics played a role in this offense without considering Ms. Bustamante's later testimony, her psychological evaluations, her sobriety, and twenty-year history of substance abuse programming. The conclusion that Ms. Bustamante does not consider her offense to be narcotics related is belied by the record and demonstrates a failure by the Board to adequately consider all suitability factors, as is required by *In re Stoneroad*. 215 Cal. App. 4th at 624.

## C. The Board arbitrarily rejected the identified causative factors of Ms. Bustamante's commitment offense in favor of its own theory.

An inmate's acceptance of responsibility and expressions of remorse are relevant to the inmate's suitability for parole. Cal. Code Regs. Tit. 15 § 2402 (2015); *In re Shaputis I*, 44 Cal. 4th 1241, 1246 (2008) [Shaputis I]. The California Supreme Court has emphasized that, "expressions of insight and remorse will vary from prisoner to prisoner and that there is no special formula for a prisoner to articulate in order to communicate that he or she has...commit[ted] to ending a previous pattern of violent behavior." *Shaputis I*, 44 Cal 4th at 1260, fn. 18. Likewise, the Board cannot base a finding of current dangerousness on the inmate's insistence that the crime took place in a manner that is not inconsistent with the evidence when the inmate otherwise accepts full responsibility for the crime, expresses remorse,

programs, and is deemed by psychologists to present a low risk of danger to the public. *In re Pugh*, 205 Cal. App. 4th 260, 269 (2012) (citing *In re Palermo*, 171 Cal. App. 4th 1096, 1110-12 (2009)). The petitioner in *Pugh* consistently maintained that he killed the victim in response to homosexual advances although the prosecution maintained that his motive was to confront the victim about theft allegations. *Id.* The only evidence supporting the government's asserted motive was the testimony of another witness about petitioner's statements. *Id.* In fact, the jury implicitly rejected the government's theory of the case when it returned a verdict of second-degree murder. *Id.* Because the petitioner's account of his motive was consistent with the evidence and was not "inherently improbably," it did not demonstrate lack of insight or current dangerousness. *Id.* 

Evidence cited by the Board to deny parole must support a finding of current dangerousness, not merely support the Board's mischaracterization of the facts. *In re Pugh*, 205 Cal. App. 4th at 271. Lack of insight supports a parole denial only when it is rationally indicative of the inmate's current dangerousness. *Shaputis I*, 44 Cal. 4th at 1260; *In re Twinn*, 190 Cal. App. 4th 447, 465 (2010); *In re Rodriguez*, 193 Cal. App. 4th 85, 99 (2011). "[T]he relevant inquiry for a reviewing court is whether the identified facts are probative to the central issue of current dangerousness when considered in light of the full record before the Board or the governor." *Rodriguez*, 193 Cal. App. 4th at 99.

In *Twinn*, the Court held that the governor's reversal violated due process where the governor failed to establish a rational nexus between Twinn's alleged lack of insight and his current dangerousness. *Twinn*, 190 Cal. App. 4th at 468. Twinn was convicted of second-degree murder after he and a codefendant beat the victim to death. *Id.* at 453. Twinn had always denied that he intended to kill the victim, yet he consistently expressed remorse and accepted responsibility for the crime. *Id.* at 467-68. The Board found Twinn suitable for parole in 2009, but the governor reversed, claiming that Twinn's denial of an intention to kill the victim was some evidence of a lack of insight and failure to accept full responsibility for his offense, making him a current, unreasonable risk to public safety. *Id.* at 459-60. The Court examined the entire

record and concluded that the governor failed to articulate the required nexus between Twinn's lack of insight and his current risk to public safety. *Id.* at 467. The Court held that although a modicum of evidence supported that Twinn lacked full insight, there is no "rational nexus" between Twinn's present assessment of the nature of his role in the murder and any current threat to public safety. *Id.* at 471.

Lack of insight or minimization into the material aspects of the commitment offense or an inmate's violent conduct can serve as a basis for denying parole. *In re Shaputis II*, 53 Cal. 4th 192, 218 (2011). However, courts have recognized that the assertion of lack of insight can be "shorthand for subjective perceptions based on intuition or undefined criteria that are impossible to refute." *In re Ryner*, 196 Cal. App. 4th 533, 548 (2011). Insight has become the "new talisman" for denying parole. *Id.* at 547; *In re Shippman*, 185 Cal. App. 4th 446, 481 (2010) [dis. opn. of Pollack, J.]. Therefore, in denying an inmate's constitutional right to parole based on lack of insight, the Board must find a factually identifiable deficiency in perception and understanding of the criminal conduct or its causes that is probative of current dangerousness. *Ryner*, 196 Cal. App. 4th at 548-49. Moreover, where

...undisputed evidence shows that the inmate has acknowledged the material aspects of his or her conduct and offense, shown an understanding of its causes, and demonstrated remorse, the [Board's] mere refusal to accept such evidence is not itself a rational or sufficient basis upon which to conclude that the inmate lacks insight, let alone that he or she remains currently dangerous.

Id. at 549 (emphasis added).

The Board's finding that Ms. Bustamante lacked insight relied on its own determination of Ms. Bustamante's motive rather than Ms. Bustamante's statement of her motive. Ms. Bustamante's version of her motive is consistent with the evidence and not "inherently improbable." It does not demonstrate a lack of insight or current dangerousness. Here, the Board's declaration that Ms. Bustamante lacks insight into the causative factors of her life crime because she does not consider the murder to be gang-related is an instance of the Board substituting its own intuition-based determination in place of what Ms. Bustamante believes and understands to be the causative factors of her crime. This type of substitution and overreach by

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the Board, that it understands better than Ms. Bustamante what her motivations were in that particular moment, is exactly what the *Ryner* court sought to prevent. 196 Cal. App. 4<sup>th</sup> at 548.

When the Board asked Ms. Bustamante if she considered her offense to be gang-related, she responded with, "No. I mean, I was just trying to protect my boyfriend. All I'd seen was Mr. Amechie on top of him." (Ex. A at 56-57.) While Ms. Bustamante does not consider her crime to be gang related, in that it was not committed in furtherance of a gang objective or for a gang motive, she acknowledges that gangs were a part of her family background. Ms. Bustamante articulated the extent to which gangs played a role in her commitment offense, she demonstrated at her hearing that she believed her upbringing in a gang-integrated home to have been part of developing the thought processes of someone capable of committing such a crime. (Ex. A at 43, Ex. B 168-70.) Ms. Bustamante admitted to the Board that her codefendant was a gang member, and that gangs have been a negative influence in her life that contributed to her criminal thinking and willingness to engage in violence and commit this offense. (Ex. A at 29, 43, 46.) She even started Project Crossroads to counsel at risk youth to stay out of gangs. She stated, "I want to let them know by getting into gangs there's one or two things that will happen to them. One, they will end up in prison for life or dead somewhere. My goal is to share my past with these young kids." (Id. at 108.) Ms. Bustamante has acknowledged gangs as a negative influence. But there were never any charges or allegations, much less evidence in the record, that her crime was directly related to furthering gang activities.

Ms. Bustamante was not convicted of a gang-enhancement and there is no evidence in the record that any particular gang motivated this crime nor that the crime benefited a particular gang. The Board's insistence that Ms. Bustamante admit her crime was gang related amounts to an arbitrary rejection of the causative factors Ms. Bustamante identified. In reaching its conclusion that Ms. Bustamante's offense was gang related the Board relied on Ms. Bustamante's codefendant being a gang member, the attitude he expressed, the attitude Ms. Bustamante expressed, and "what they were doing that evening was all gang related." (Ex. A at 117.) The Board further referenced that Ms. Bustamante and her crime partners were collecting

drug debts at the time of the commitment offense, which is not supported by any part of the record. (*Id.* at 116.)

At her hearing, Ms. Bustamante identified the causative factors of her commitment offense to be learning violence and anti-social behavior from her family, anger issues, being high on heroin, and being afraid of losing another man that she loved. (*Id.* at 35, 43, 71.) Ms. Bustamante's discussion of these factors constitutes an understanding of the causative factors of her offense, when coupled with her acceptance of responsibility and demonstration of remorse satisfies the requirements of *Ryner*. The Board's substitution of its own subjective judgments, mainly that gangs were a motivating force, in place of Ms. Bustamante's own thought processes is not a sufficient basis upon which to find that she lacks insight or is currently dangerous.

The Board's arbitrary rejection of Ms. Bustamante's motive of her commitment offense in favor of their own led to a mistaken conclusion that Ms. Bustamante does not understand the causative factors underlying her commitment offense. Commissioner Labahn stated, "She indicated, no that she was just trying to protect her boyfriend. We understand what she's saying and certainly that may well have been an element given the life experience that she indicates that she had prior to that and the experience that she had with the father of her son. However, in the Panel's judgment clearly this is a gang-related murder." (Ex. A at 116-117.) Not only did the Board misunderstand the motivating factor behind Ms. Bustamante's commitment offense, but the Board ignored the motivation that Ms. Bustamante provided, that seeing a man on top of her boyfriend took her back to losing her husband and she feared losing a loved one.

The Board did find that Ms. Bustamante both took responsibility for her involvement in her commitment offense and also showed remorse. (Ex. A at 110, 113.) The Board stated, "Ms. Bustamante really acknowledges and accepts responsibility for her specific role in terms of the mechanics of this murder," and "We believe that Ms. Bustamante experiences remorse and expressed it today. Her conduct and deportment during today's hearing were very positive." (*Id.* at 110, 120.) Ms. Bustamante acknowledged the material aspects of her conduct and offense by taking full responsibility, identified the causative factors of her crime, and demonstrated remorse

to the Board, satisfying *Ryner*'s requirements. 196 Cal. App. 4th at 548-49. Thus, the Board's refusal to accept this evidence is not a rational or sufficient basis upon which to conclude Ms. Bustamante lacks insight. *Id*.

D. Ms. Bustamante's visits with a friend of her brother are not indicative of current dangerousness considering Ms. Bustamante's disciplinary record and significant number of pro-social contacts

"[T]he relevant inquiry for a reviewing court is whether the identified facts are probative to the central issue of current dangerousness when considered in light of the full record before the Board or the governor." *Rodriguez*, 193 Cal. App. 4th at 99.

In an effort to cut off communications with her brother, Ms. Bustamante stopped writing to him. (Ex. B at 141.) As a result, Beatrice Jauregui, a friend of her brother, visited Ms. Bustamante to see how Ms. Bustamante was doing. (*Id.* at 140.) At Ms. Bustamante's hearing, Commissioner LaBahn concluded that Ms. Bustamante was unable to identify situations that would lead her back into criminality and reoffending. His conclusion is belied by the record. Despite these visits, Ms. Bustamante has not returned to gang association, has not engaged in any misconduct, and has in fact been commended for her exemplary behavior. For twenty years, Ms. Bustamante has successfully navigated her family relationships while rehabilitating herself and avoided gang activity with her family's blessing.

At her 2015 hearing, Ms. Bustamante stated regarding her brother,

"And I just told her, you know, 'You let him know, if he's going to continue down that road, I want nothing to do with him. I love him, he's my family, but I can't -- I can't be around him. Not while he's still doing whatever he's doing.' And the same thing with my father. My son and my grandchildren are my priority. That is number one in my life today.

(*Id.* at 141.)

Ms. Bustamante clearly understands the danger present in communicating with her brother. Her visits with Ms. Jauregui are a direct result of her decision to stop communicating with her brother. However, communication with Ms. Jauregui does not present those same dangers and a finding that such communication makes Ms. Bustamante a current danger is both a mistake of fact and law.

Ms. Bustamante's disciplinary-free behavior, staff commendations, and wealth of prosocial contacts demonstrate that these visits are not probative of current dangerousness in light of her complete record. In 2014, the Board commended Ms. Bustamante for transforming her behavior and remaining disciplinary free for nearly two decades. (Ex. C at 221.) Ms. Bustamante further has significant staff support and many Correctional Officers, Lieutenants, an Associate Warden, and even a Warden have all personally recommended Ms. Bustamante for parole, attested to her behavioral transformation, and commented on her ability to contribute to the free community through sustaining that positive behavior. At her 2015 hearing, Comissioner Labahn stated,

"But it's rather unusual to have a letter of support from a Warden. So I will definitely reference it. It acknowledges the process of change that Ms. Henry believes has occurred or had occurred and she expresses her belief that Ms. Bustamante would pose a minimal risk to the community should she be granted parole. So this very unusual."

(Ex. A at 83.)

Correctional Officer Dunn stated that, "Over the past 16 years I have observed her become a positive, conscience person assisting her fellow peers. I feel that I/M Bustamante, if released, would be a positive contribution and productive citizen in the community." (Ex. H at 465.) Lieutenant Martinez believes that Ms. Bustamante deserves an opportunity to return to society and will use her experiences to help youth avoid making her mistakes. (*Id.* at 466.) Ms. Bustamante's central-file is rich with similar laudatory chronos commending her for her positive, mature attitude and expressing the belief that she will be a positive contributor to society. Further, Ms. Bustamante has a significant number of pro-social contacts, presenting the Board with twenty letters of support from individuals in the free community, including her son who offered Ms. Bustamante a permanent residence, inmates who have been successful on parole, a police officer, a community counselor, a narcotics anonymous sponsor, the Self-Determination Re-entry Initiative, and more. (Ex. F at 355-79.) At her last hearing the Board stated,

"But she does have a (inaudible) of associations that appear very pro-social and we believe that she does have a network of support which will stand her in good

# Sample Habeas Petition – Governor Reversal

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8	IN THE SUPERIOR	COUL	RT OF CALIFORNIA
9	COUNTY OF	SAN	FRANCISCO
10			
11	In re	)	Case No.:
12		)	PETITION FOR WRIT OF
13	RAMIN NIKOOSERESHT,	)	HABEAS CORPUS; SUPPORTING MEMORANDUM OF POINTS AND
14		)	AUTHORITIES
15	On Habeas Corpus.	)	
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Petition for Writ of Habeas Corpus and Supporting Memorandum of Points and Authorities In re RAMIN NIKOOSERESHT

Petitioner therefore seeks an order from this Court vacating the Governor's decision and reinstating the Board's grant of parole.

#### II.

#### **PARTIES**

- 2. Petitioner Ramin Nikooseresht (H-66070) is a prisoner of the State of California, unlawfully confined at the Correctional Training Facility in Soledad, California.
- 3. Respondent Edmund G. Brown Jr. is the Governor of the State of California, the office responsible for reversing Petitioner's parole grant.
- 4. Respondent Marion Spearman is the Warden of the Correctional Training Facility in Soledad, California where Petitioner remains unlawfully confined. Warden Spearman is Petitioner's legal custodian.

#### III.

#### STATEMENT OF THE CASE

- 5. On January 20, 1993, Petitioner was convicted of murder in the second degree. (Abstract of Judgment, dated February 16, 1993, attached hereto as Exhibit A.) Petitioner was sentenced to fifteen years to life in prison. (Ex. A.) He became eligible for parole on April 25, 2002. (Transcript of Parole Consideration Hearing, May 8, 2013, attached hereto as Exhibit B, at 3.)
- 6. On May 8, 2013, at Petitioner's sixth parole suitability hearing, the Board of Parole Hearings denied him parole for three years, expressing doubt about his credibility and insight based on his previous statements about the crime. (See Ex. B, at 132.)
- 7. On June 25, 2014, the Board decided, on its own motion, that Petitioner's next hearing should actually be held earlier because of his educational advancements and self-help participation. (Miscellaneous Decision, dated June 25, 2014, attached hereto as Exhibit C.)
- 8. On March 5, 2015, at Petitioner's seventh parole consideration hearing, the Board found him suitable for parole because he no longer presents an unreasonable risk to public safety. (Transcript of Parole Consideration Hearing, March 5, 2015, attached hereto as Exhibit D, at 117.)

9. On July 10, 2015, the Governor reversed Petitioner's parole grant, alleging a lack of insight into the causative factors of the anger that contributed to the commitment offense. (See Governor's Reversal Decision, attached hereto as Exhibit E, at 2.)

#### IV.

#### STATEMENT OF FACTS

#### COMMITMENT OFFENSE AND RELATED STATEMENTS

- 10. Petitioner met Debbie DeLeon, the victim, in June 1991 while working at a yogurt shop in Los Angeles. (Ex. D, at 41.) At the time, Petitioner was 24 years old and Ms. DeLeon was 16 years old and in high school. (*Id.*, at 41, 47.) Petitioner lied to Ms. DeLeon, telling her that he was half-French, half-Iranian, a successful UCLA graduate and had a high-paying job. (*Id.*, at 47.) In fact, Petitioner had moved to the United States a year earlier to pursue college but was unable to afford the schooling. (*Id.*, 21, 38.) Instead, he was working two jobs and struggling to make ends meet, feeling hopeless and worthless. (*Id.*, at 43, 47.)
- 11. Petitioner found that his relationship with Ms. DeLeon was an escape for him from his financial and personal troubles, and that making her happy "validated his existence." (*Id.*, at 43.) Ms. DeLeon saw him as the person he yearned to be. However, Petitioner lost both jobs five weeks prior to the commitment offense. (*Id.*, at 49.) He did not have enough money to keep up his image with Ms. DeLeon, so he broke up with her to avoid telling her the truth about who he was. (*Id.*, at 49, 53.) But, he continued to call her and approach her on her way to school, getting back together with her and then breaking up again in the weeks leading to the commitment offense. (*Id.*, at 54.) He became increasingly depressed.
- 12. Ms. DeLeon's mother was concerned about their relationship and often set rules about how often Ms. DeLeon could see Petitioner. (*Id.*, at 44, 46.) On April 22, 1991, Ms. DeLeon called Petitioner in the early evening. (*Id.*, at 55.) She was upset, because her mother had punished her upon learning Ms. DeLeon was still seeing him. (*Id.*) At that time, Petitioner was feeling depressed, purposeless, and hopeless and had planned to commit suicide. (*Id.*, at 55.)

- 13. Petitioner wanted to spend his last days with Ms. DeLeon. (*Id.*, at 53-54, 56). The next day, he picked her up and they drove to San Francisco. (*Id.*, at 53-54.) He wanted to separate her from her family, to be as isolated as possible, so they could spend time together and he could ensure she would remember him in the way he wanted to be remembered. (*Id.*, at 53-54, 56.) The day after the two arrived in San Francisco, Petitioner revealed to Ms. DeLeon that he intended to commit suicide that night. (*Id.*, at 52.) Ms. DeLeon became afraid, locked herself in the bathroom, and cried. (*Id.*, at 52.) She was unresponsive to Petitioner's attempts to calm her, which made him feel a loss of control over her. (*Id.*, at 52.) Petitioner went to the hotel bar, and returned to find Ms. DeLeon asleep in the room. (*Id.*, at 53, 57.) For three or four hours, Petitioner remained in the hotel room, contemplating what to do. (*Id.*, at 58-59.)
- 14. After sitting in the room for hours while she slept, upset and angry that he had for the first time revealed weakness to Ms. DeLeon, Petitioner grabbed her by the neck and, when she began to wake up, bit her and tried to strangle her with his hands. (*Id.*, at 63.) He head-butted Ms. DeLeon, and when she stopped moving, Petitioner suffocated her with a pillow. (*Id.*, at 64-65.) He then put her head under the sink to ensure she was dead. (*Id.*, at 65.) After he killed Ms. DeLeon, he bathed and dressed her. (*Id.*, at 67-68.)
- 15. Petitioner then cut Ms. DeLeon's wrist to determine how deep to cut into his own tendon to take his own life. (*Id.*, at 69.) He cut his wrists and soon lost consciousness. (*Id.*, at 69.) However, Petitioner panicked when he regained consciousness and realized he had not succeeded in committing suicide. (*Id.*, at 69-70.) He called a former coworker to tell him what had happened, and the coworker called Petitioner's family, who then called police. (*Id.*, at 70-71.) Police went to the room and found Ms. DeLeon's body and found Petitioner bleeding from self-inflicted wounds. (*Id.*, at 72.)
- 16. At the time of sentencing, Judge Laurence Kay of this Court struck three alleged circumstances in aggravation because the crime did not involve great violence "as murders go": "I think not to minimize what happened here in any fashion, but insofar as the statement that this crime involved great violence, there was in a perverse way a certain amount of tenderness

in the mind of Mr. Nikooseresht at the time." (Sentencing Transcript, dated February 10, 1993, attached hereto as Exhibit F, at 14.)

- 17. Up until the day of his May 5, 2010, parole hearing, Petitioner maintained that he and Ms. DeLeon had made a suicide pact and that his survival was not intended. He did not discuss the crime during his 2010 parole hearing; however, the commissioners at that hearing adopted his statements about a suicide pact from the Probation Officer's Report and from prior reports in his prison file. (Decision Pages of 2010 Parole Hearing Transcript, attached hereto as Exhibit G, at Decision Page 1 through Decision Page 5.)
- 18. Immediately after his May 5, 2010, parole hearing, Petitioner admitted for the first time, in a letter to Ms. DeLeon's mother that there was never a suicide pact and that he killed her daughter because of his distress over the thought of her discovering the truth about his many failings and lies. He wrote, "I could not bear the thought of Debbie finding out about my personal problems. Even though I was going to die, the thought of Debbie remembering me as a loser for the rest of her life was such disgrace to me that I decided to eliminate such possibility by taking her life." (Letter to Ms. Gutierrez, dated May 5, 2010, attached hereto as Exhibit H, at 2.) He wrote a similar two-page letter to the victim's sister in August of that year, admitting that he had been lying about having a suicide pact: "The shame and embarrassment on my part were too overwhelming. But again, after seeing your mother's suffering, I realize telling the truth is the least I can do, and I truly apologize for not doing so sooner." (See Letter to Ms. Lisa DeLeon, dated August 26, 2010, attached hereto as Exhibit I, at 2.)
- 19. Petitioner's description of his motivations during both his May 8, 2013, and March 5, 2015, hearings was consistent with his letters to Ms. DeLeon's family back in 2010. (See Ex. B at 25-29 [admitting in 2013 that there was never a suicide pact and that he lied in order to avoid responsibility and to "lessen the impact of my crime"], 30 ["I killed Debbie because I didn't want her to think of me as a loser for the rest of her life after I was dead."]; see also Ex. D at 49-51 [admitting that the suicide pact was "the lie that I told for 17 years," even

<sup>&</sup>lt;sup>1</sup> The 2010 parole hearing was apparently the first time Petitioner saw Ms. DeLeon's mother since his sentencing hearing seventeen years earlier.

"while knowing that nobody believes my lies, not the judge, not my own attorney at the trial, and obviously, surely, none of the Commissioners."], 62 [So my killing her – it was about owning her. It was about controlling her for good. That was my motivation for taking Debbie DeLeon's life."].) Again, the 2013 hearing panel cited only *earlier* untruthful statements for its finding that Petitioner lacked credibility. The 2013 panel did not identify any untruthful statements Petitioner made during the 2013 hearing itself. Nor did the 2015 panel cite any untruthful statements made in that hearing.

- 20. The issue of Petitioner's credibility and the basis for the Board's assertion that he lacked it are important for four reasons. First, a previous decision finding Petitioner suitable for parole was reversed by then-Governor Schwarzenegger on the grounds that he lacked credibility and needed further programming to understand the factors contributing to his crime. (Indeterminate Sentence Parole Release Review, dated March 24, 2009, attached hereto as Exhibit J, at 2 [asserting a need for programs dealing with relationships].) Second, Petitioner's programming efforts in the years since Governor Schwarzenegger's parole reversal have specifically helped him to the Board's ultimate satisfaction admit the truth about his crime and understand all of its contributing factors. In addition to completing several formal self-help and therapeutic programs, Petitioner completed four separate book reports during this period, specifically targeting (1) the misunderstanding and mistreatment of co-dependence, (2) emotionally abusive relationships, (3) dealing with relationship breakups and (4) rage. (See Book Reports, attached hereto as Exhibit K.)
- 21. Third, the Board's *sua sponte* decision in June 2014 to conduct Petitioner's subsequent hearing roughly 18 months early expressly acknowledged that the 2013 denial was based on Petitioner's previous lies about the crime, which made it difficult for the 2013 panel to assess his insight into the crime. (Ex. C.) That *sua sponte* advancement was, in turn, based on Petitioner's participation (subsequent to the 2013 hearing) in a variety of programs that helped him gain insight into the factors contributing to his crime. (*Id.* [citing Petitioner's participation in the Alternatives to Violence Project, Criminals and Gangmembers Anonymous, Alternatives to Family Violence and Getting Out by Going In, as well as his college graduation

as "new information" indicating that "Mr. Nikooseresht meets the standard to advance his next hearing."].)

22. Fourth and finally, as will be seen below, the panel at Petitioner's next hearing, in 2014, confirmed that his substantial programming efforts and other gains had addressed the earlier credibility and insight issues.

#### **BACKGROUND**

- 23. Petitioner grew up in a two-parent home with one younger sister in Tehran, Iran. (Ex. D, at 17.) His father was the director of a local television station, and his mother was the accountant for that business. (*Id.*) He reports his mother was controlling and critical, and taught Petitioner not to express feelings or talk about problems openly in order to protect the image of his family. (*Id.*, at 26.) He was constantly reminded he was the only son, and told never to disappoint the family. (*Id.*, at 35.) Petitioner was occasionally truant from school and would lie as a means to impress others. (*Id.*, at 17.) He sought to project an image of perfection at all times.
- 24. Petitioner was 14 years old when a revolution erupted in Iran, resulting in his parents both losing their jobs for political reasons. (*Id.*, at 17.) Petitioner's father went into hiding, his whereabouts unknown to anyone in the family, returning to Iran only once in the following five years. (*Id.*) Authorities threatened his family regarding his father's whereabouts, and once planted a bomb in his mother's vehicle. (*Id.*) Petitioner's family suffered severe financial difficulties as a result of the political unrest.
- 25. Because of the ongoing war with Iraq, Petitioner and his sister left Iran and moved to France when he was 17. (*Id.*, at 19.) Their mother remained in Iran to be closer to their father. (*Id.*, at 17-18.) Petitioner completed his senior year of high school in France and enrolled in the university upon completion of high school to pursue degrees in mathematics and physics. (*Id.*, at 20.) He attended three years of college, but learned he could not complete his degree because he was not a French citizen. (*Id.*) He worked as a hotel receptionist in France

for some time, then moved to the United States at age 24 in the hopes of finally finishing his degree to become an aeronautical engineer. (*Id.*, at 20-21, 33.)

26. Petitioner found himself unable to complete his degree because of the high cost of a university education in the United States. (*Id.*, at 38.) Petitioner worked for a yogurt shop and for his uncle's business to make ends meet.

#### **EXEMPLARY PRISON CONDUCT**

- 27. The Board acknowledged that Petitioner has never received a serious rule violation report and received only one 128 (non-disciplinary memorandum), in 1993, during the entirety of his 22 years of incarceration. (Ex. D, at 91.) (*Id.*) Petitioner has also maintained the lowest possible classification (security) score. (*Id.*, at 79.)
- 28. Petitioner has worked several jobs in prison, including clerking, computer filing, and record-keeping positions. (*Id.*, at 79.) He was observed by supervisors as "skillful, dependable and had a good rapport with everyone [he] worked with." (*Id.*)
- 29. The Board observed that Petitioner had attended a "multiplicity" of different programming. (*Id.*, at 80.) In just the two years between 2013 and 2015, Petitioner participated in more than a dozen violence prevention courses or workshops having to do with addressing domestic violence. (*Id.*, at 90.) Petitioner also taught GED classes and facilitated Alternatives to Family Violence groups for other inmates. (*Id.*, at 82.) Other programming included courses in anger management and family values. (*Id.*, at 83, 86.)
- 30. Petitioner worked with Dr. Hewchuck, a staff psychologist at the Correctional Training Facility, in reflective process groups for five years. (*Id.*, at 99; see also Letter from E. W. Hewchuck, Ph.D., dated August 6, 2010, attached hereto as Exhibit L.) He also had numerous letters from people pledging wide ranging support for Petitioner upon his release.
- 31. Petitioner completed a dual degree in Economics and Mathematics from the University of London in 2012. (Ex. B, at 135.)

#### PLANS FOR RELEASE ON PAROLE

- 32. Petitioner plans to return to Iran upon his release from prison. (Ex. D, at 94-95.) He does have an Immigration and Customs Enforcement (ICE) hold, but still requires cooperation from ICE and the Pakistani Embassy for him to reenter that country.<sup>2</sup> (*Id.*) His mother plans to accompany him to Iran if he is permitted to return there. (*Id.*, at 95.)
- 33. If Petitioner is unable to return to Iran upon his release, he will live in transitional housing that offers self-help classes, anger management, and employment assistance. (*Id.*, at 95-96; Letter from Healthright360 dated October 8, 2014, attached hereto as Exhibit M.)
- 34. Petitioner has family support, including an offer of housing from his sister in the San Fernando Valley. (Ex. D, at 96.)

#### PSYCHOLOGICAL EVALUATIONS

35. On July 30, 2012, Susan M. Hoyt, Psy.D. conducted a Comprehensive Risk Assessment of Petitioner. (Copy attached hereto as Exhibit N.) At that time, Dr. Hoyt found that Petitioner posed only a **low/moderate risk** of violence. (*Id.*, at 10.) Dr. Hoyt believed Petitioner could decrease his risk by "continuing to abide by the rules set forth by the institution, participation in additional self-help groups, and continuing to develop insight into the commitment offense." (*Id.*, at 10.) Dr. Hoyt also reviewed five previous psychological evaluations –all of which concluded that Petitioner posed a below average or low risk of future violence. (See *id.* at 4 [citing such findings in 1996, 2001, 2004, 2006 and 2008].)

#### 2013 PAROLE DECISION

36. When the Board denied Petitioner parole in 2013, the considerations that weighed against suitability included the commitment offense and uncertainty about Petitioner's credibility due to his *previous* false statements about the crime. (Ex. B, at 133-34.) The panel

<sup>&</sup>lt;sup>2</sup> The Pakistani Embassy houses the "Interests Section of the Islamic Republic of Iran" and handles that country's immigration dealings with the U.S. since the Iranian Embassy closed in 1980.

opined that those previous lies inhibited its ability to assess his insight into the crime. (*Id.*) However, Petitioner did not make any false statements during the 2013 hearing itself, nor did the hearing panel claim otherwise. (*Id.*)

#### **2015 PAROLE DECISION**

- 37. At Petitioner's next suitability hearing on March 5, 2015, the Board found him suitable for parole. (Ex. B, at 48, 103.) The Board noted a "long history of a lack of rule violations, positive work efforts, significant . . . relevant programming, self-help groups," and commented that Petitioner's description of the programming and "how [he] internalize[d] those in a specific and profound way appear that [he] internalized them, understood them." (*Id.*, at 122.) According to the Board, Petitioner's understanding of the commitment offense is "frankly some of the most sophisticated that [they have] seen in some time." (*Id.*, at 118.)
- 38. The commissioners added, "[Y]ou're at the lowest classification, no mental health issues, no gang, no substance abuse ever, nothing like that in your history, no prior criminal history, never had probation or parole, no juvenile or adult history, no rules violations in prison." (*Id.*, at 119.). The hearing panel conceded that there is "really nothing at this point [to]...link [Petitioner] to any current dangerousness." (*Id.*, at 119.)
- 39. The Panel acknowledged that Petitioner was previously untruthful, and specified that "it is important to assess the credibility of any witness who is before us in determining whether the nature and description of the life crime is accurately reflected by the inmate and determine whether his current credibility is believable or not believable." However, the Board discussed how Petitioner had addressed its previous concerns: "[S]ince then and since the last Risk Assessment, you've done a lot of work. And it's been very specific. You've done a lot of work in the areas with Alternatives to Violence with domestic abuse. And you haven't done it once. You've done it a number of times." (*Id.*, at 120.) The Board specifically found evidence that Petitioner has "put a lot of time and effort . . . into understanding yourself and into understanding why this isn't going to happen again." (*Id.*, at 120.) The Panel concluded

"[t]hings have changed. You've become more truthful. You've done more programming. It appears as if it's more internalized that it has been before." (*Id.*, at 121.)

40. The Board concluded that Petitioner poses no recidivism risk, has been a model inmate, programmed well, has taken advantage of rehabilitative programs available to him and should be released from prison. (*Id.*, at 120-22.)

#### **GOVERNOR'S REVERSAL**

- 41. On July 10, 2015, Governor Brown reversed the Board's parole grant. (Ex. E, at 3.) Although he acknowledged Petitioner's "efforts to improve himself while incarcerated," the Governor reversed the Board's decision because (1) the crime was "horrific and disturbing," (2) the Governor found that Petitioner failed to explain why he committed this crime and failed to "account for the extreme rage and violence he perpetrated," and (3) the Governor was "troubled" by alleged reports of Petitioner's physical abuse of the victim. (*Id.*)
- 42. The Governor's statement did not acknowledge Petitioner's explanation of his behavior and did not consider the evidence demonstrating how Petitioner is "prepared to act differently in future relationships." (*Id.*, at 2.)
- 43. The Governor also focused on Petitioner's earlier statements about the crime while inexplicably discounting the fact that Petitioner has been telling a consistent and forthright version about his role in the crime for the past five years. (Ex. E.)

V.

#### **CONTENTIONS**

- A. THE GOVERNOR VIOLATED PETITIONER'S DUE PROCESS RIGHTS BECAUSE NO EVIDENCE DEMONSTRATES THAT HE POSES A CURRENT THREAT TO PUBLIC SAFETY IF RELEASED ON PAROLE.
- B. THE APPROPRIATE REMEDY FOR THESE DUE PROCESS VIOLATIONS IS AN ORDER VACATING THE GOVERNOR'S REVERSAL AND RE-INSTATING THE BOARD'S PAROLE GRANT.

#### **VERIFICATION** I, Keith Wattley, state: I represent the Petitioner in this action, Ramin Nikooseresht. I have read the foregoing Petition for Writ of Habeas Corpus and the facts stated therein are true of my own knowledge, except as to matters that are therein stated on my own information and belief, and as to those matters I believe them to be true. I make this verification on behalf of Petitioner. I declare under penalty of perjury that the foregoing is true and correct and that this verification was executed on January 4, 2016, at Oakland, California. Keith Wattley Attorney for Petitioner

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# MEMORANDUM OF POINTS AND AUTHORITIES INTRODUCTION

This Court should vacate the Governor's reversal of Petitioner's parole grant because it was unjustifiable and unlawful. Petitioner, who has been incarcerated for over 22 years on a fifteen-to-life sentence, has been eligible for parole for 13 years. The Board and its psychologists have found that he poses only a low public safety risk. Yet he remains in prison solely because of the Governor's unfounded decision to block his release. The Governor's findings cannot be reconciled with the record and do not establish that Petitioner is currently dangerous.

The Governor's distorted use of the historical record is particularly troubling, since Petitioner has participated extensively in both individual and group therapy with a specific focus on his offense and its contributing factors, including anger management programs. In addition to his exemplary conduct in prison, the record shows that Petitioner has accepted full responsibility for his offense, expressed sincere remorse for his actions, and achieved insight into the causative factors of his offense. These are all factors that strongly militate toward his release on parole.

Under the governing laws and regulations, Petitioner *must* be released. The Governor has made arbitrary and capricious assertions that are contrary to the record. The Governor's decision reversing Petitioner's parole grant violates due process under the state and federal Constitutions because no reliable evidence in the record indicates that Petitioner is currently dangerous. Given the statutory mandate that parole must be granted absent evidence of current dangerousness, the Governor's reversal of Petitioner's parole grant must be vacated.

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#### **ARGUMENT**

I.

THE GOVERNOR VIOLATED PETITIONER'S DUE PROCESS RIGHTS BECAUSE NO EVIDENCE INDICATES THAT HE PRESENTS A CURRENT THREAT TO PUBLIC SAFETY.

A. Due Process Requires Reversal of the Governor's Decision Unless Some Current Evidence Demonstrates that Petitioner is a Current Threat to Public Safety in Light of the Full Record.

The Constitutions of the United States and California prohibit the state from depriving any person of life, liberty or property without due process of law. (U.S. Const. Amend. XIV, § 1; Cal. Const., Art. I, § 7.) California's parole scheme creates a constitutionally protected liberty interest in parole for prisoners serving life terms with the possibility of parole. (*In re Rosenkrantz* (2002) 29 Cal.4th 616, 660.) Once a prisoner is eligible for parole, the parole authority must grant parole unless it finds, in light of the full record, that he or she poses a current unreasonable risk to public safety and is thus unsuitable for parole. (Pen. Code, § 3041 (b); *In re Lawrence* (2008) 44 Cal.4th 1181, 1221.) Under the statutory and regulatory scheme, parole must be the rule rather than the exception. (*Lawrence*, *supra*, 44 Cal.4th at 1204, citing *In re Smith* (2003) 114 Cal.App.4th 343, 366.)

In *Lawrence*, the Supreme Court held that a reviewing court must determine whether the Governor's parole decision – the determination of a prisoner's current dangerousness – is supported by some evidence in the record. (*Lawrence*, *supra*, 44 Cal.4th at 1210, 1221; see also Cal. Code Regs., tit. 15, § 2402, subds. (c)(d).) The Governor's decision to deny parole must be vacated unless some *evidence*, "not merely hunch or intuition," supports the finding of current dangerousness "when considered in light of the full record." (*Id.* at 1212, 1221.) The decision must be based on "identified facts" that are "*probative* to the central issue of *current* dangerousness." (*Id.* at 1221, emphases in original.)

### B. There is No Evidence that Petitioner's Explanation of Why He Committed the Offense Shows Him to be Currently Dangerous.

Under the governing statutes and regulations, the Governor must consider a prisoner's rehabilitative efforts, and the inquiry into current dangerousness must account for "a prisoner's postconviction conduct and mental state as it relates to his or her *current* ability to function within the law if released from prison." (*Lawrence*, *supra*, 44 Cal.4th at 1220, fn. 19, emphasis in original.) Accordingly, a decision to deny parole cannot stand if it relies on attenuated evidence that conflicts with more recent evidence indicating a prisoner's suitability. (*Lawrence*, *supra*, 44 Cal.4th at 1227.) Similarly, a decision to deny parole cannot stand if, in the face of undisputed evidence of a prisoner's suitability, it relies on evidence that forewarns no danger to the public. (*Id.* at 1221.)

Here, the Board granted Petitioner parole based on his successful participation in rehabilitative programs and his insight into the causative factors of the commitment offense. The Board addressed the fact that Petitioner previously lied about the crime, but the Board acknowledged Petitioner's honest, introspective account of the life crime beginning immediately after his 2010 parole hearing and continuing through the 2015 parole hearing. Rather than denying responsibility for Ms. DeLeon's death and claiming her death was an accident or pursuant to a suicide pact, Petitioner admits to killing Ms. DeLeon out of egoism and anger. Petitioner discussed his extensive rehabilitative efforts, which helped him take genuine responsibility for his actions and gain a much better understanding of the factors contributing to the crime.

Petitioner's efforts since immediately after his 2010 parole hearing are extensive and directly focused on his greater responsibility for and understanding of the various factors that contributed to this crime. For example, from his work on co-dependence, he learned how his unrealistic expectations in the United States, coupled with a strong need for impression management, led him to control others' perceptions of him through manipulation and dishonesty. (See Ex. K, at 3.) From his work on emotionally abusive relationships, he identified for the first time that he was being emotionally abusive in his relationship with Debbie DeLeon.

He lied to her about his age, finances and education because of his insecurities and his distorted belief that she would reject him if he appeared less than perfect. (See *id.*, at 5.) His work on relationships and breaking up helped him understand the importance of healthy self-care during periods of pain, grief and depression resulting from a relationship separation, which contrasts with his previous method, which was avoidance and suppression. (See *id.*, at 7.) Lastly, through his efforts to understand the anger, rage and violence in his life, Petitioner came to realize that his "seething shame-based" rage stemmed from his belief that Ms. DeLeon would despise him and think of him as a loser for the rest of her life, and how his "seething impotent rage" stemmed from the perceived helplessness in his inability to control Ms. DeLeon after telling her of his suicidal intention. (*Id.*, at 9.)

In reviewing a parole decision, courts must consider "not only the evidence specified" therein "but the entire record" in discerning whether some evidence supports the decision and in seeking "a rational nexus between the evidence and the ultimate determination of current dangerousness." (*In re Morganti* (2014) 204 Cal.App.4th 904, 917; *In re Shaputis* (2011) 53 Cal. 4th 192, 221.) As the Supreme Court has made clear, where the record has developed over successive parole hearings – including components such as "CDCR reports, psychological evaluations, *and the inmate's statements at the hearings*" – "the Board or the Governor may not arbitrarily dismiss more recent evidence in favor of older records" when assessing current dangerousness. (*Shaputis II*, *supra*, 53 Cal.4th at 211, emphasis added; *see also Lawrence*, *supra*, 44 Cal.4th at 1223-1244; *In re Gaul* (2009) 170 Cal.App.4th 20, 38-39; *In re Aguilar* (2008) 168 Cal.App.4th 1479, 1490.) Nor can the Governor take individual comments out of context; instead, he must review all evidence in the record as a whole. (*In re Ernest Smith* (2003) 114 Cal.App.4th 343.)

The Governor claims not to understand Petitioner's explanation of his motivations in the crime, and concluded that Petitioner "has not yet adequately explained why he committed this heinous crime." (Ex. E, at 2.) However, as discussed above, Petitioner has provided detailed explanations for his behavior. Throughout his childhood, he resorted to lies to create a façade of perfection and success and was obsessed with keeping up this image. His family impressed

upon him that he must be wealthy and successful in order to carry on the family name. In his relationship with Ms. DeLeon, he took great pains to make her see him exactly how he wanted to be seen; he became controlling, possessive and manipulative to ensure that she stayed with him and that his successful image remained intact. He explained that his relationship with Ms. DeLeon allowed him to escape the reality that he was broke, unable to complete his college degree in the United States, and struggling to get by. He often felt his life was purposeless, he was depressed, and contemplated committing suicide. He created excuses for his own hardship, blaming others, and was too proud to openly show weakness or anger. Petitioner told the Board that when he finally decided to take his own life, he selfishly wanted to spend his last days with Ms. DeLeon, without any distraction, and "leave a good impression" on her. Petitioner's perfect image with Ms. DeLeon was threatened when he told her of his plans. He became angry and wanted to regain control over the situation; if he could not be with Ms. DeLeon, he wanted *no one* to be with her, and he feared she would think of him as a "weak loser" upon his suicide. To protect his own ego and image and maintain control, Petitioner attacked Ms. DeLeon and then tried to kill himself. (See Ex. K, at 3, 5, 7, 9.)

The Governor inexplicably ignored Petitioner's explanation during his last two hearings and in his writings of the rage and his decisions to head-butt, bite and hit Ms. DeLeon in his efforts to control her as she fought back against him strangling her. (Ex. D, at 63-66; see also Ex. B, at 31-38.) The Governor claims that Petitioner's explanations "do not account for the extreme rage and violence he perpetrated." (Ex. E, at 2.) However, Petitioner has done extensive work to understand and explain the rage involved in this crime. Specifically, his book reports discuss how his "seething shame-based" rage stemmed from the knowledge that Ms. DeLeon would despise him and think of him as a loser for the rest of her life, and how his "seething impotent rage" stemmed from the perceived helplessness in his inability to control Ms. DeLeon after telling her of his suicidal intention. (See Ex. K, at 9.)

The Board's review of Petitioner's testimony in the 2015 hearing and the underlying record of his rehabilitation strongly endorsed his suitability for parole. As the Board, Petitioner has "taken a dozen or so Alternatives to Violence courses or workshops [...] [a]nd they have to

do with personal denial [and] defining domestic violence." (Ex. D, at 90.) When asked by the Board if rage was "involved in the murder," Petitioner answered "Absolutely," and detailed how the thought of Ms. DeLeon seeing him as inadequate, "weak," or anything except perfect, and her finding someone else to be with "culminated in [his] rage." (*Id.*, at 97-98.) The Board remarked that Petitioner's understanding of his control and anger issues is "specific" and "profound," and he "internalized them, understood them." (*Id.*, at 122.) The Board's decision is supported by reference to Petitioner's actual programming and other evidence in the record compiled since the 2010 parole hearing. By contract, the Governor's decision completely overlooks *everything* since 2010.

The Governor's dissatisfaction with Petitioner's plausible explanations cannot substitute for *evidence* that Petitioner remains dangerous today, particularly in light of the entire record of his remorse, insight and acceptance of responsibility. Even the Board conceded that "however distasteful the murder is, some of [Petitioner's] understanding of it is frankly some of the most sophisticated that I've seen in some time as far as being able to explain . . . your issues at the time." (Ex C., at 118.) The Governor cannot arbitrarily dismiss the overwhelming evidence that Petitioner has explained and currently understands the causative factors of the life crime.

The Governor's encouragement that Petitioner "provide an honest account of his actions and motivations at his next psychological evaluation" is based on a gross misrepresentation and ignoring the fact that Petitioner has acknowledged past lies openly and repeatedly, and offered extensive explanation for his behavior. (Ex. E, at 2; but see Ex. D, at 49, 50-51, 76, 111-112, 115; Ex. B, at 26, 28-29, 40-41, 54-55, 57-59, 66-67.) Again, since immediately following his 2010 hearing, Petitioner has consistently provided an accurate version of the facts that differs from the account he presented at trial, and he admitted to lying for 17 years up to that point. Though Dr. Hoyt's 2012 psychological evaluation claimed "a lack of insight into his characterological [sic] problems leading to the commitment offense," the Board acknowledged openly in 2013 that the Panel "couldn't find a basis" for that conclusion. (Ex. B, at 137-138.) Further, the psychological evaluation adds that Petitioner participated in "self-help treatment groups that could assist in gaining insight into these problems," and Petitioner has since

completed more than a dozen additional programs related to anger management and self-control. (Ex. E, at 10.)

Notably absent from the Governor's decision reversing Petitioner's parole grant is any explicit statement that his purportedly inadequate understanding correlates to a current unreasonable risk to public safety, even though such a nexus would be required to support the Governor's decision. The Governor failed to even *allege*—much less show—how any supposed lack of insight makes Petitioner dangerous to the community. Though the Governor characterized Petitioner's understanding of why he committed this crime as "bizarre," such opinions do not indicate a lack of truthfulness or provide any basis to doubt Petitioner's explanations. The Governor's decontextualized finding is thus contradicted by a review of the full record.

Lastly, the Governor claims Petitioner must "demonstrate that he is prepared to act differently in future relationships." (Ex. E, at 2.) Yet, Petitioner has already provided ample proof of his programming and understanding of how he may deal with relationship conflicts in the future. Petitioner explained that in future relationships, he will see the other person as an "independent individual," who is "entitled to her or his own opinion, weaknesses, defects, and I have no right to control that. The only thing I can control is myself." (Ex. D, at 100.) He offered that when anger is triggered in future relationships, he will "[t]alk, reach for help, do not stuff [his] disappointments, [his] anxiety, [his] anger inside," that he will "create a support system" around him and use tools available to him "to be mindful of . . . feelings and emotions . . . in order to manage them before they become unmanageable." (Id., at 101.) His statements at the hearing are directly supported by his writings on relationships, breakups, co-dependency and rage. (See Ex. K.) The evidence thus completely contradicts the Governor's finding that Petitioner has not yet shown how he will act differently going forward.

Reviewing courts have repeatedly observed, "[The Governor's] 'mere refusal to accept . evidence showing [understanding and remorse] is not itself a rational or sufficient basis upon which to conclude that the inmate lacks insight, let alone that he or she remains currently dangerous." (*In re Denham* (2012) 211 Cal.App.4<sup>th</sup> 702, 716, citing *In re Ryner* (2011) 196

Cal.App.4<sup>th</sup> 533, 549, and *In re Rodriguez* (2011) 193 Cal.App.4<sup>th</sup> 85, 95.) In this case, as in *Denham*, the Governor "cites no evidence establishing that "Petitioner's] participation in the crime was anything other than what he described at the [2015] parole hearing. (*Denham*, *supra*, 211 Cal.App.4<sup>th</sup> at 716.)

The Governor must consider the record in full, and that record simply does not support any finding that Petitioner lacks sufficient understanding into the causative factors of the life crime. (*Smith*, *supra*, 114 Cal.App.4th at 343.) A decision to deny parole cannot stand if, in the face of undisputed evidence of a prisoner's suitability, it relies on evidence that forewarns no danger to the public.<sup>3</sup> (*Lawrence*, *supra*, 44 Cal.4th at 1227.) Therefore, the Governor's decision must be vacated. (*Id.* at 1221.)

II.

# THE APPROPRIATE REMEDY FOR THESE DUE PROCESS VIOLATIONS IS AN ORDER VACATING THE GOVERNOR'S REVERSAL AND RE-INSTATING THE BOARD'S GRANT OF PAROLE.

The record before the Governor demonstrates that Petitioner is suitable for parole and any conclusion to the contrary lacks evidentiary support. The appropriate remedy for the Governor's due process violations is an order vacating the Governor's decision and reinstating the Board's grant of parole. (*Lawrence*, *supra*, 44 Cal.4th at 1200, 1229<sup>4</sup>; *In re Aguilar* (2008) 168 Cal.App.4th 1479, 1491 ["Because we have reviewed the materials that were before the Board

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<sup>&</sup>lt;sup>3</sup> In reviewing a record of rehabilitation, increased maturity, insight and acceptance of responsibility spanning decades, it is always easy to point to some ancient document or evidence to allegedly support a denial of parole; however, "acceptance of responsibility works in favor of release' [no] matter how longstanding or recent it is, so long as the inmate genuinely accepts responsibility." (*In re Elkins* (2006) 144 Cal.App.4<sup>th</sup> 475, 495, quoting *In re Lee* (2006) 143 Cal.App.4<sup>th</sup> 1400, 1414 [internal quotations omitted].)

<sup>&</sup>lt;sup>4</sup> The Supreme Court in *Lawrence* did not discuss the remedy, but it affirmed the Court of Appeal's judgment. (*Lawrence*, *supra*, 44 Cal.4th at 1229.) The lower Court had vacated the Governor's decision, reinstated the Board's order, and ordered that Ms. Lawrence "be released forthwith." (*Lawrence*, *supra*, 150 Cal.App.4th at 1562 [decision superseded when Supreme Court reviewed and affirmed]; see also *Burdan*, *supra*, 169 Cal.App.4th at 39.)

and found no evidence to support a decision other than the one reached by the Board, a remand
to the Governor would amount to an idle act "], internal citations omitted; see also <i>In re</i>
Burdan (2008) 169 Cal.App.4th 18, 40 ["The Governor's decision reversing the Board's grant of
parole is vacated and the Board's decision is reinstated."]; In re Vasquez (2009) 170 Cal.App.4t
370, 386; In re Dannenberg (2009) 173 Cal.App.4th at 256-257; In re Gray (2007) 151
Cal.App.4th 379, 410-411; In re Lee (2006) 143 Cal.App.4th 1400, 1414-1415; In re Masoner
(2009) 179 Cal.App.4th 1531, 1541.)
CONCLUSION
For the reasons set forth above, the Court should issue an Order to Show Cause why
Petitioner should not be granted the relief he requests.
Dated: January 4, 2016 Respectfully submitted,
UnCommon Law
By: Keith Wattley
Attorney for Petitioner

#### LIST OF EXHIBITS 1 2 Exhibit A Abstract of Judgment, dated February 16, 1993 3 Exhibit B Transcript of Parole Consideration Hearing, May 8, 2013 4 5 Exhibit C Miscellaneous Decision, dated June 25, 2014 6 Exhibit D Transcript of Parole Consideration Hearing, March 5, 2015 7 Exhibit E Governor Brown's July 10, 2015, Reversal Decision 8 Exhibit F Sentencing Transcript, dated February 10, 1993 9 Exhibit G Decision Pages of 2010 Parole Hearing Transcript 10 Exhibit H Letter to Ms. Gutierrez, dated May 5, 2010 11 Exhibit I Letter to Ms. Lisa DeLeon, dated August 26, 2010 12 Exhibit J Governor Schwarzenegger's March 24, 2009, Reversal Decision 13 14 Exhibit K Book Reports on Co-Dependence – Misunderstood and Mistreated, The Emotionally Abusive Relationship, Getting Past Your Breakup, and Rage 15 Letter from E. W. Hewchuck, Ph.D., dated August 6, 2010 Exhibit L 16 Exhibit M Letter from Healthright 360 dated October 8, 2014 17 18 Exhibit N Comprehensive Risk Assessment, July 30, 2012, by Susan M. Hoyt, Psy.D. 19 20 21 22 23 24 25 26 27 28